



## Retool Gaithersburg

Progress Review and Update

October 9<sup>th</sup>, 2023 Joint Work Session

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Overview of Project

Engagement

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## Project Introduction



Project Kick-Off & Existing Zoning Code/ Context Analysis Engagement and Identification of Zoning Code Revisions Drafting Zoning Code Revisions & Getting Community Feedback

Public Hearing Process

Anticipated public adoption of the updated zoning code is early 2024

## Content of Today's Meeting



Overview of engagement, process, and the proposed updates



Presentation of the proposed updates is organized by article of all of Chapter 24



Some updates are directional, and specifics will be further outlined in the Codification module (next phase of project)

### Engagement Activities



- A. Public Kick-off Meeting Virtual Presentation
- B. Website, Surveys, and Dedicated Email Address
- C. Public Virtual Presentation of Diagnostic Report, two public virtual meetings on June 1st.
- D. Focus Groups
  - 1. January 31: Land Use Attorneys
  - 2. July 19: Retail Property Owners / Business
    Owners
  - 3. July 20: Commercial Property Owners
  - 4. July 31: Open Invitation Discussion
  - 5. August 8 & 31: Residential Developers
  - 6. September 26: Residents
- E. Meeting with Community Leaders, September 28th, 2023
- F. Bi-Weekly Steering Committee Meetings

## Engagement & Feedback



from engagement sessions are provided in addenda of engagement report



Proposed updates so far have been informed by past engagement sessions, and will continue to be informed by engagement sessions



We have planned upcoming meetings with community groups/leaders to continue to inform the process\*

\*We will continue with our efforts to receive community feedback to guide our process and recommendations

## Article-by-Article Review of Proposed Changes

Chapter 24

## Article 1: In General

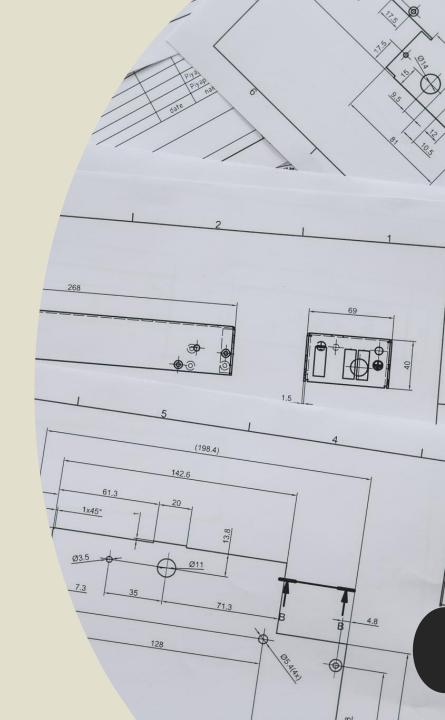


## Definitions

- Per Focus Groups / Steering
   Committee
  - Full analysis of uses and their definitions
  - Fix terms that require clearer definition like "green area" and "structure"
- Diagnostic Report recommendations for revisions
  - Remove regulatory language
  - Add previously missing terms and new, modern terms/uses
  - Change definition of "family" to "household"

## Conditional Use Permits

- Clean up language, improve consistency
- Same notification procedures as schematic development applications
- New standards for PC/M&CC action on application (30 days, 90 days)
- More specificity around evidence/standards for approval
- Deviation from an approved conditional use requires resubmission

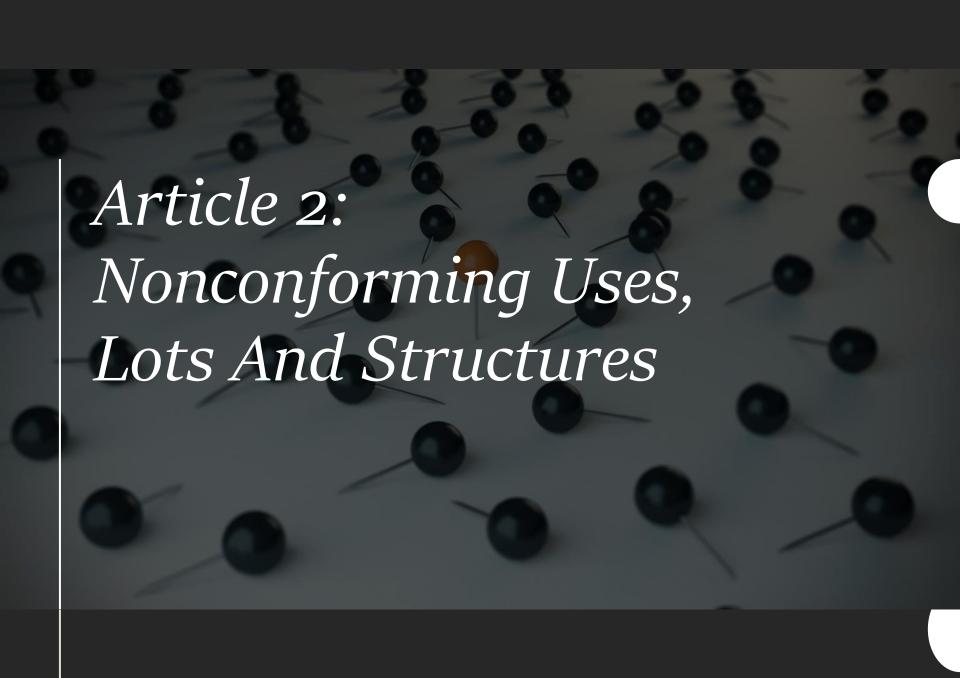


# Zoning of Annexed Areas

 Proposed revisions to clarify process and role of PC

## Floating Zones

- Process Updates
- Approval of a schematic
   development plan shall substitute
   for preliminary site plan approval
   and serve as preliminary subdivision
   approval
- Clarification for public hearing process and notification



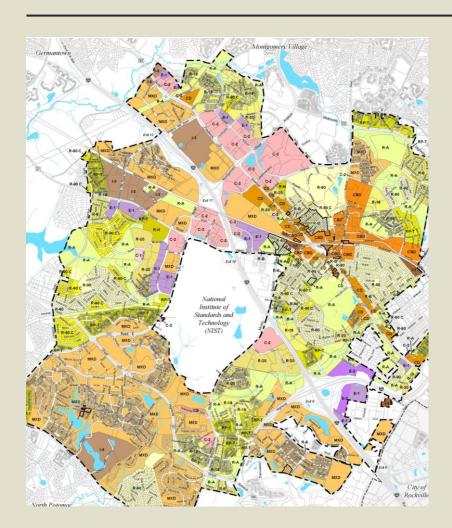
## Nonconformities

- Much of the language in this section is positive and protects existing properties with unique scenarios from being deemed nonconforming, per the Diagnostic Report
- Recommendation for some additional flexibility for repairs and maintenance
- Additional legal review through ZoneCo





### Zones - General Revisions



- Zones are being streamlined
- Presenting proposal for new floating zone, MCD zone
- Removing several zones that are not mapped
  - *R-O*
  - *C-P*
  - *C-3*
  - 1-4
  - H-M

## Overview of Use Regulations

Article 3

#### Uses – General Revisions

- One central use table
- Created use categories to assist with flexible administration, especially for floating zones
- Utilizing use categories provides flexibility for SDP and parking table
- Modern uses added
- Addition of missing definitions
- Consolidation and consistency in terminology across districts

#### Example Comp. Use Table

Definition	R-A	R-90	R-6	RB	RP-T	R-20	R-18	R-H	СВ	C-1	C-2	14	1-3	E-1	E-2	MX
A tract of land comprising an area which is solely devoted to commercial agricultural operations, such a crop cultivation; nurseles; vineyards and other recognized agricultural pursuits, and including													Р	Р	Р	
An agriculture business area larger than 10,000 sf which houses agricultural production limited to growin plants and fungus, licensed manjuana, or crops and supportive uses on a large scale entirely indoors in a controlled environment.	9											Р	Р	Р	Р	
A agriculture business area 10,000 sf or smaller which houses agricultural production limited to growing plan and fungus, licensed marijuana, or crops and supportive uses on a large scale entirely indoors in a controlled environment.												Р	Ρ	Р	Р	
An establishment that rents recreational, personal, or commercial vehicles, excluding machinery and equipment, which may include accessory storage of rental vehicles on-site.										Р	Р					
Any building, structure, or area used for major automobile repair, body work and painting, detailing, finding, stereolaudio system services, glass repair, or servicing including the accessory sale of oils, grease and coolants, or parts, but not including fuel.										SE	SE	Р	Р			
A principal use consisting of the selling or leasing of personal vehicles, including cars, light trucks and SUVs, motorogies, RVs, ATVs, motorized recreations equipment, and motorized watercraft, which may also include incidental automobile repair.										Р	Р					
A building or lot having pumps and storage tasks or electrical charging stations at which fast, oil, electrical charge, or accessories for the use of motor vehicles as dispensed, sold or offered for sale with incidental ceil interest of the control of the control of the limited to convenience store sales areas of up to 1,00 square feet, automobile repair and service, and cawwash. May not include food stucks, carthruck metal, overnight storage of vehicles as or web-life sales.										Р	Р	Р	Ρ			
An establishment where the principal use is the commercial washing of vehicles either by hand or by automated/semi-automated methods. Interior detailing may be accessory.										Р	Р	Р	Р			
A principal use where legal licensed video lottery operators, qualified horse-racing, simulcast betting, sports wapering, and commercial bingo entities.										SE	SE	SE				
sports awarent, and commenced brone notices yet production of the control of the control of popular powers, faculties, or forces, necromency, permissity, propher perputionency, sports, mediumality, permissity, propher perputionency, sports, mediumality, charms, potions, negariests, has leeves, magic, charms, potions, negariests, has leeves, magic, unmerology, nechanical devices, handwisting, and and plants, phrenology, character readings, or any considered allowed as a home coorganic, or classification or outsidered allowed as a home coorganic, or classification as a church, or other place of worship. This definition shall not exply it is charactering as terms feetings.										ρ	P	Ρ				

#### New Use Categories

(used to categorize individual uses)

- Agricultural
- Automotive
- Entertainment and Recreation
- Industrial
- Institutional
- Professional Business Services
- Public Use
- Residential
- Retail and Personal Service
- Utilities



#### R Districts:

#### Use Permissions Changes

- Parks permitted all districts
- Educational institutions permitted as special exceptions in all R districts
- Care Homes permitted in all R districts as either permitted or special exception
- Short-term rentals permitted in all R districts with conditions/standards
- Accessory dwelling units permitted in all R districts if they meet conditions/standards



#### C Zones:

### Use Permissions Changes

- Greater definition around the spectrum of low-impact, light industrial, R&D, biotech, and artisan uses with greater flexibility to locate in C zones
- Greater definition and permissions for entertainment and recreational uses
- New definition of small-scale instructional facilities and greater flexibility to operate in C zones
- Increased flexibility for medical uses



#### E & I Districts:

### Use Permissions Changes

- Permits full range of more intensive industrial uses
- Permits full range of bio-tech and life sciences uses with greater specificity, clarity, and new definitions for such uses
- Expanded flexibility for some uses ancillary to employment uses (restaurants, personal services, offices, animal grooming/boarding)



## Development Standards Overview

Article 3

## R Zones

## R Zones General Changes

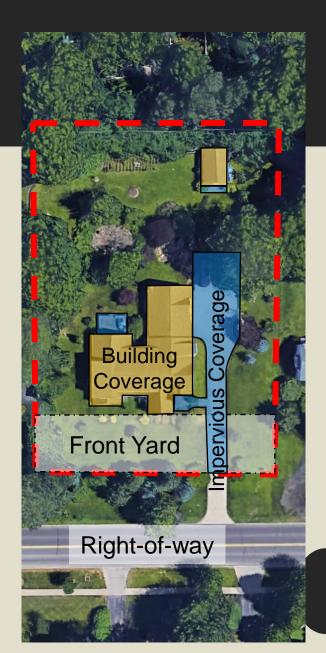
- Proposing lot coverage standards that include impervious surface, building coverage, and maximum front yard coverage
  - Building coverage replaces what was previously called "lot coverage"
- Ensure setbacks maintain character and flexibility
- Propose: converting current units/acre standards to minimum lot sizes for ease of administration; spatial analysis was done to reduce nonconformities created
- Propose: building heights will be measured in stories for residential structures and feet for commercial structures
- Propose: building height measurements will not include basements



## Proposed <u>Revisions:</u> RA Zone

#### **RA Zone**

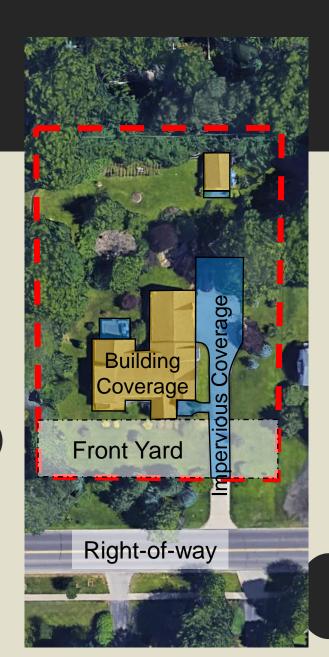
- Min. lot standard of **15,000** sf, reduces non-conformities (reduction from 20,000 sf for residential, 100,000 sf for "general")
- Height measured as 3.5 stories instead of 35'.
- Building and site max. coverage regulated through impervious coverage (50%), front yard impervious coverage (35%), building coverage (35%) – previously 25% max building coverage



## Proposed Revisions: R-90 Zone

#### R-90 Zone

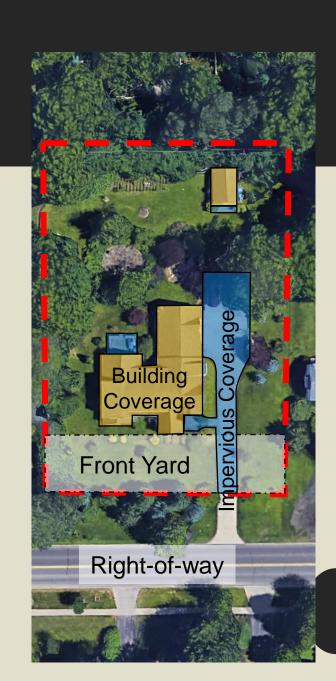
- R-90 Cluster applies R-6 standards
- Minimum lot size reduced to 7,500 sf
- Height measured as 3.5 stories instead of 35' or
  2.5 stories
- Setbacks reduced to minimize non-conformities,
   provide flexibility (Front = 20', Side = 5', Rear = 20')
- Building and site **max. coverage** regulated through impervious coverage **(70%)**, front yard impervious coverage **(35%)**, building coverage **(50%)** previously 30% building coverage max.



# Proposed Revisions: R-6 Zone

#### R-6 Zone

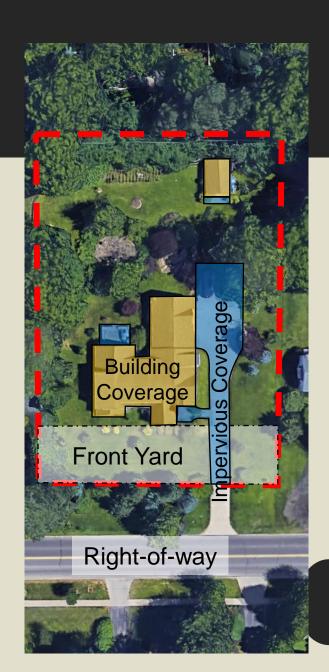
- Min. lot size of **3,000sf** all lots (current, no subdivisions/development plans for less than 20,000sf @ 6 units per acre), new standard creates no non-conformities
- Height measured as **3.5 stories** instead of 35'.
- Building and site max. coverage regulated through impervious coverage (60%), front yard impervious coverage (35%), building coverage (50%)



# Proposed Revisions: R-B Zone

#### **R-B Zone**

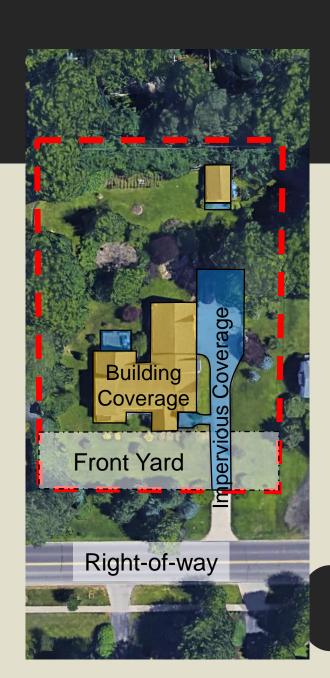
- Min. lot size 7,250 sf instead of 6 units per acre, more clarity for property owners, no nonconformities created
- Flexible setbacks (Front = 10', Side = 5',
   Rear = 20'), previously none
- Height measured as 3.5 stories instead of 40'
- Building and site max. coverage regulated through impervious coverage (75%), front yard impervious coverage (35%), building coverage (50%) previously 30% max.



# Proposed Revisions: RP-T Zone

#### **RP-T Zone**

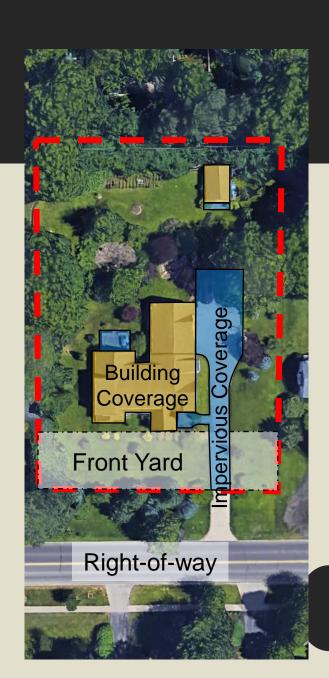
- Min. lot size **4,000sf/Townhomes 1,400sf** brings all dwellings into conformance
- Flexible setbacks Front = 0', Side = 0/5',
   Rear = 0/10', previously none
- Height measured as 2.5 stories instead of 35', townhomes/attached/multi-unit 4 stories
- Building and site max. coverage regulated through impervious coverage (75%), where such standard did not previously exist



### Proposed Revisions: R-20 Zone

#### R-20 Zone

- Added lot min.: Detached and semi-detached dwellings 4,000sf; No change recommended for Townhomes
- Standardized setbacks Front = 10', Side = 5',
   Rear = 10'
- Height flexibility for scale of residence (single, middle, multi): 2.5 stories, 4 stories, or 6 stories
- Building and site max. coverage regulated through impervious coverage (80%), front yard impervious coverage (35%), building coverage (60%) – previously 40% max.



# Proposed Revisions: R-18 Zone

#### R-18 Zone

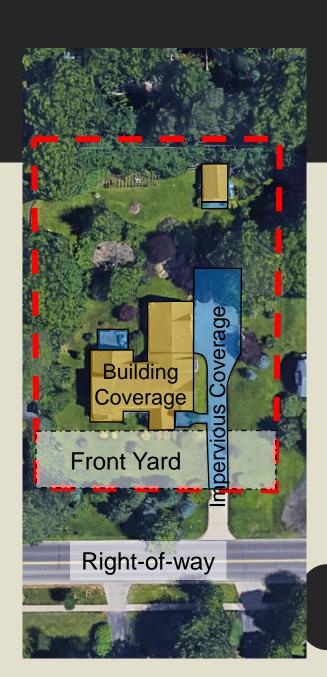
- Standardized setbacks Front = 10', Side = 5', Rear = 10'
- Height: Townhouses 4 stories, Multi-unit
   dwellings 6 stories (previously 3 stories for townhomes, 80' for multifamily)
- Currently no lot coverage standards; no change recommended



# Proposed Revisions: R-H Zone

#### **R-H Zone**

- Maintain 54 DU/acre
- Standardized setbacks Front = 30', Side = 10',Rear = 20'
- Currently no lot coverage standards; no change recommended



## C Zones

# Proposed Revisions: CB Zone

- Removal of 6 DU/acre minimum
- Standardized setbacks Front
  = 10', Side = 5', Rear = 10';
  20' side setback if next to
  residential zone
- Instead of blanket height maximum of 45', change to: Residential – 5 stories, Commercial – 60'



# Proposed Revisions: C-1 Zone

- Greater building height flexibility, increased from 45' to 60'
- More flexibility for setbacks:
   Front = 10', Side = 0', Rear = 10'; Side setback 20' next to residential
- Mandatory pedestrian
   connections on site



# Proposed Revisions: C-2 Zone

- Remove FAR
- Reduce setbacks to 0' unless next to residential (30')
- Proposed max. height 150',
   currently 10 stories
- Lot coverage 70% (currently no standard)



# Proposed Revisions: Floating Zones

- Recommendations for Floating Zones will largely be related to process
- Implement build to lines
- More clarity around findings to incorporate equity
- Use categories remove crossreferences for permitted uses
- Use categories also provide more flexibility for calculated parking ratios, should uses be substituted
- Recommend simplifying the process for requesting an amendment, per previous joint work session

#### Proposed Revisions: CD Zone

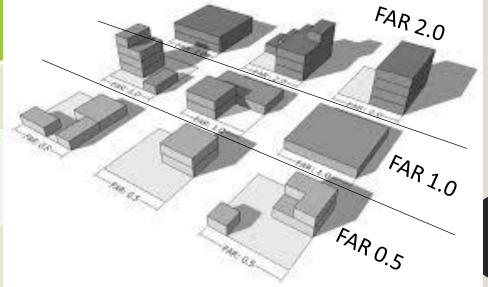
- Amended the purpose of the Zone
- Removed district height restrictions
- Removed concept plan option
- Established setbacks when adjacent to residential zones
- Simplified process (Rezoning requires SDP not two separate applications)



#### Proposed Revisions: CD Zone

- Proposed incentive program for aspects including min. parking reduction, max. FAR bonus, and proximity to transit parking reduction
- Layer in additional bonuses for structured parking, desired uses, open space

Base Floor Area Rat	ios
Lots less than 30,000 sf in area	0.5 FAR
Lots between 30,000 sf and 80,000 sf	1.0 FAR
Lots greater than 80,000 sf	2.0 FAR



#### Proposed Revisions: CBD Zone

- Additional height flexibility 4
   stories to 6 stories
- •90' height maximum for nonresidential structures
- No setbacks required except as provided in the Master Plan or as established by site plan
- Waiver revised to allow PC to grant, a height not to exceed nine
   (9) stories for residential buildings and 135' for nonresidential buildings



#### Proposed Revisions: MXD Zone

- Calculation of open area for vertical residential and commercial mixed-use
- Removed redundancies and crossreferences
- Parking ratios established at SDP
- Streamlined objectives and standards of the zone
- Clarified submission requirements



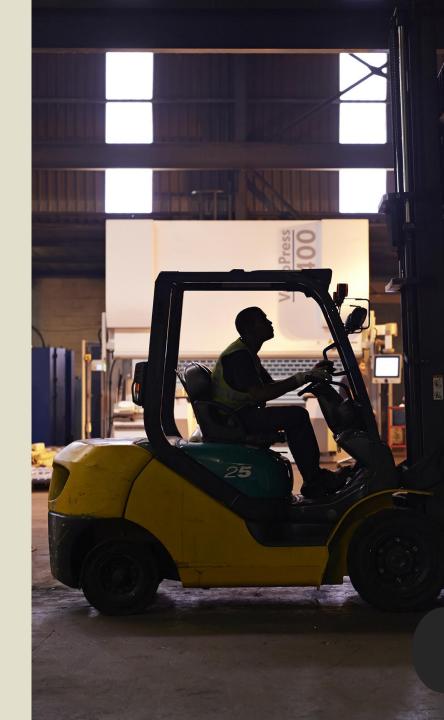
#### Proposed New: MCD Zone

- •The Mixed-Commercial Development (MCD) zone is to promote and provide design flexibility for new development and redevelopment of non-residential lands that support a concentration of employment uses, by permitting a wide range of commercial industrial, supportive retail, service, and office land uses and that reflect the sectors and salaries ranges desired by the City
- Blends I, E, and C Zone uses
- Residential developments should not be incorporated and the Zone is not intended to create shopping centers, large format, or entertainment centers.

#### I & E Zones

## Proposed Revisions: I-1 Zone

- No setbacks, 60' only when abutting residential
- Maintain max. building height at 45'
- Maintain max. lot coverage at 75%



### Proposed Revisions: I-3 Zone

- Change min. lot area from 2 acres to 1
   acre
- Rear and side yard depths mins. are 50' unless property is abutting a residential zone, then 60'
- Max. building height maintain 110' (remove shorter restriction abutting residential)
- Increase max. lot coverage from 25% to 75%



#### Proposed Revisions: E-1 & E-2

- The development standards for E1/E2 are already similar, propose to combine the zones
- Decrease min. lot size from 1 acre to 20,000 sf
- Reduce front setback from 30' to 20'
- Maintain side and rear setbacks at 20', with additional required for building height over 60'
- Increase max. building height from 85' to 90'
- Maintain 50% max. building coverage of lot







#### *Article 4*

Accessory Structures
/ Garages

 Streamline language; reorganize sections; lot line adjacency flexibility; location language clarified; setbacks at 2' instead of 10'; clarified what is not "accessory structure"

Exceptions Height and Projections

 Maintain exceptions with minor additions; reorganize and consolidate section

**Fences and Walls** 

 Improve definitions; propose removing permit application notification requirement *Article 4* 

#### ADU Standards Proposed

Permitted in zones that allow residential, but must comply with standards



800sf max. for detached ADUs

One ADU per lot

Shall not exceed the height of the primary structure

Separate
entrance required
(if part of primary
structure)

1 off-street parking space required

Must meet max. lot coverage of zone

Cannot be an STR HAWP if in historic district

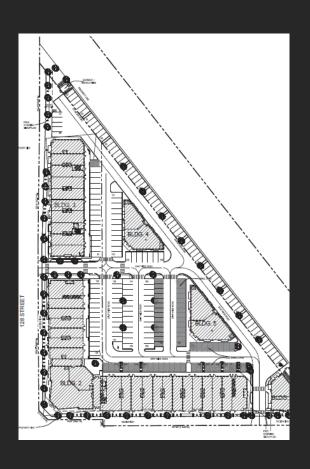
Home-based business permitted with permission from property owner

Setbacks generally at 2' instead of 10'

#### Mobile Vendors

- Clearly states exempt businesses/business functions, like delivery trucks, produce stands, etc.
- Subject to permit
- Can operate up to four hours at a given location
- Hours of operation 7am to 8pm
- Waste shall not be visible
- Vehicle may be stored at home, but not operated from a home
- Permitted advertising sign and sandwich board sign
- Min. distance between non-food vendors offering same goods/services

#### Article 5: Site Development Plans



- Clarify/clean up submission requirements for concept, preliminary, final plan
- Concept plan is optional
- Statement demonstrating compliance with master plan and/or strategic plan
- Reducing cross-referencing on requirements
- More specificity for conditions of approval
- New finding that the plan must be compatible with master plan recommendations

#### Article 5: Site Development Plans (con't)



- Minor amendment process change: updated to conform to guidance during joint work session
- Planning Director can re-assign minor amendment to Planning Commission
- Remove walls and fences from site plan review
- Minor covered outdoor dining is now a minor amendment
- Minor revisions to non-residential buildings that do not increase the building by more than 500 sf



#### Article 6: Administration and Enforcement

- Clarify language around "use and occupancy permit", "Conditional use and occupancy permit" versus an "occupancy permit"
- Clarifications for "temporary occupancy permit" process
- Review of complaint-based zoning as a proportion of all enforcement activities.
   Equity issues can arise from complaint-based enforcement where the intent is "immediately investigate and take action thereon."
- Remove Olde Towne regulations in this section and consolidate in CBD Zone

#### Article 7: Board of Appeals

- Revise unclear or disorganized language
- Provide additional specificity around BOA code of conduct to align with state
- Submission requirements added
- Findings for variances added to provide more clarity
- Add minor amendment process for special exceptions



#### Article 8: Amendment Procedure

- To align with recommendations from joint work session on SDP:
  - Commercial use change flexibility, except if requires change to physical structure or includes residential
  - If re-subdivision is required, then applicant must amend SDP
  - If Increases the number of multifamily residential dwelling units by more than ten (10) percent must amend SDP
  - If Increases non-multifamily residential dwelling units by more than 5 units and/or does not meet the minor subdivision requirements of Chapter 20 must amend SDP
  - Increases nonresidential building floor area by more than ten (10) percent or five thousand (5,000) square feet whichever is less must amend SDP

#### Article 8: Amendment Procedure

- Revision of verbose or unclear language
- Improved clarity for notification requirements
- More clarity around process for introduction of an amendment
- Optional method of application for local map amendments:
  - Recommend addition of preliminary site plan review in place of schematic development plan
  - Recommend removal of requirement to submit covenant

#### Article 9: Signs



- Reorganization: General Standards,
   Standards for Permanent Signs, Standards for Temporary Signs
- Develop general standards for internally and externally illuminated signs
- Revise and improve sign type definitions
- Sign permissions by façade instead of by tenant for multi-tenant structures
- Provide straightforward size limitations for signs that do not require a permit
- More flexibility for building sign area calculation
- Remove regulatory language from definitions for individual sign types
- Provide clarification for min. distances between any ground-mounted sign type

# Article 10: Home Based Business

Clarification that an employee's remote work/office not considered to be a home-based business

Specify cannabis-related businesses or short-term rentals not permitted as home-based businesses

Clarify rental of outdoor facilities on private residential lots is prohibited

More flexibility for deliveries given that there can be variation in timing seasonally or monthly (previously a per week cap). Homes receive more deliveries generally than in the past.

# Article 11: Off-Street Parking and Loading

- Proposed parking ratios delineated by use groupings/classifications instead of specific use to provide more flexibility
  - Some uses with specific parking needs will still have parking ratios delineated for that particular use
- Established parking ratios for shopping centers
- Revise minimum bicycle parking standards
- Parking lot tree canopy included in this chapter for ease of use
- Proposed reductions for special conditions
   (e.g. proximity to transit) or incentives (e.g.
   inclusion of drop-off/pick-up spaces)

#### Article 12: Preservation of Historic Resources

- Language was reviewed and revised for clarity, conciseness, and consistency
- Provide guidance for appeals
- Recommended revisions to some of the language/criteria regarding economic hardship





#### Article 13: Landscaping Standards

- Maintained where applicable
- Defined the relationship to
  City regulations and Chapters
  8, 21, and 22
- Defined goals of landscaping

## Article 14: City Planning Commission

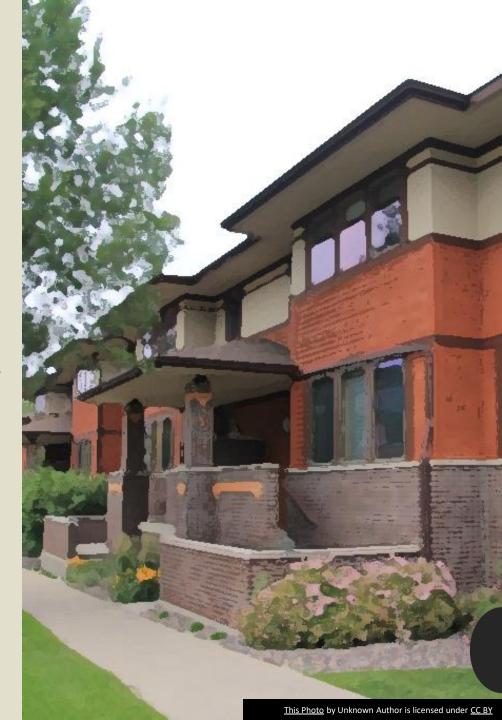
- Revision of unclear language
- Revision of incorrect references
- Clarification of notification requirements
- Provide additional clarity around code of conduct to comply with state standards

Article 15:
Adequate
Public
Facilities

No changes

#### Article 16: Affordable Housing Requirement

- Clarification of language
- Clarification for the adoption of regulations
- Diagnostic Report assessment of this article was positive
- Recommendation to review
   waiver of affordable housing
   requirements, ensure criteria is
   reasonable but has a high bar



#### Next Steps

- Integrate recommendations/feedback from tonight's discussion
- Some community conversations are on-going, some additional revisions will come from those meetings
- Begin drafting language of zoning code, design layout, organization (new proposed table of contents included in packet)

#### QUESTIONS/ FURTHER DISCUSSION